CITY AND COUNTY OF SAN FRANCISCO

MAYOR'S OFFICE OF HOUSING AND COMMUNITY DEVELOPMENT

Dianne Feinstein
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SAN FRANCISCO CDBG FOR JOBS PROGRAM

FINAL STATEMENT

JUNE 1983

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Table of Contents

I. INTRODUCTION 1

F OBJECTIVES 2

IVITIES 2

LUATING GUIDELINES 3

O CDBG FOR JOBS PROGRAM 4

..... 5

& FACILITIES 7

CES 10

VELOPMENT 13

X. GENERAL ADMINISTRATION 15

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Table of Contents

I. INTRODUCTION 1

II. STATEMENTS OF OBJECTIVES 2

III. ELIGIBLE ACTIVITIES 2

IV. PROPOSAL EVALUATING GUIDELINES 3

V. SAN FRANCISCO CDBG FOR JOBS PROGRAM 4

VI. HOUSING 5

VII. PUBLIC WORKS & FACILITIES 7

VIII. PUBLIC SERVICES 10

IX. ECONOMIC DEVELOPMENT 13

X. GENERAL ADMINISTRATION 15

REF 354.2793 Sa515 1983c

San Francisco CDBG for
Jobs Program : final
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Introduction

The EMERGENCY JOBS APPROPRIATION ACT (Public Law 98-8) was enacted on March 24, 1983. The Act, commonly known as the "Jobs Bill", provides additional appropriations of a total $4.6 billion to a large number of federal programs. The basic national objectives of the appropriations are to provide productive employment for jobless Americans, and to hasten or initiate Federal projects and construction of lasting value.

The additional $4.6 billion nationwide appropriations cover nearly sixty different federal programs such as employment programs, economic development, community development, repair of urban parks, social services, health services and emergency food and shelter.

Within the total $4.6 billion appropriations, $1 billion will go towards augmenting the Community Development Block Grant (CDBG) Program. Locally, San Francisco may receive an additional allocation of $8.344 million from this special CDBG appropriation. This will be a one-time allocation. Expenditures of the additional CDBG funds must comply with all provisions in Title I of the Housing and Community Development Act of 1974, as amended, as well as the purposes and objectives of the Emergency Jobs Appropriations Act and local Community Development Program objectives.

In order to receive the additional $8.344 million CDBG funds, San Francisco must develop and submit a Final Statement on the objectives and the expenditures of such funds to HUD no later than July 1, 1983. This document entitled "CDBG for Jobs Program Final Statement" includes the City's objectives and the specific allocations of the $8.344 million CDBG Jobs funds to individual project activities. The document has been approved by the Board of Supervisors and submitted by the Mayor to HUD for review and approval. It is anticipated that HUD will approve the City's Final Statement by August 1, 1983.

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Statements of Objectives

NATIONAL OBJECTIVES UNDER THE EMERGENCY JOBS APPROPRIATIONS ACT

* Funds should be used as rapidly as possible so as to quickly assist the unemployed and the needy; and

* Recipients shall to the extent practicable utilize such funds in a manner which maximizes the immediate creation of new employment opportunities to individuals who were unemployed at least fifteen of the twenty-six weeks prior to March 24, 1983.

GENERAL NATIONAL CDBG OBJECTIVES

* Benefit low and moderate income persons;
* Aid in the prevention or elimination of slums and blight; or
* Meet other community development needs having a particular urgency.

SAN FRANCISCO COMMUNITY DEVELOPMENT PROGRAM OBJECTIVES

* Increase and Preserve Affordable Housing:
* Improve Neighborhood Environment; and
* Increase Economic Development

Eligible Activities

The CDBG allocations under the Emergency Jobs Appropriations Act calls for worthwhile and necessary projects that will result in productive jobs in the communities. Fundings of any projects are subject to the regular CDBG eligibility requirements and the federal and local rules and regulations applicable to the regular CDBG Program. The following program categories are examples of projects that could be funded under the "CDBG for Jobs Program":

* Housing production and rehabilitation projects;
* Neighborhood facilities development and rehabilitation projects;
* Public space improvements;
* Public services; and
* Financial assistance to businesses for economic development.

Proposal Evaluating Guidelines

The evaluation of all proposals submitted under the "San Francisco CDBG for Jobs Program" has been an extremely difficult task. Over 175 organizations requested fundings for more than $55 million in total. As noted earlier, San Francisco may receive only $8.344 million CDBG funds under the Jobs Act. Criteria were established to guide the selection of project proposals. In addition to the aforementioned objectives and eligibility requirement, the other important guidelines are as follows:

* Projects must provide worthwhile and productive employment opportunities for jobless San Franciscans, with special efforts in recruiting long-term unemployed, minority and women workers.

* Projects must benefit low and moderate income persons.

* Projects must lead directly to the creation of jobs for unemployed individuals, preferably those who were unemployed at least fifteen of the twenty-six weeks prior to March 24, 1983.

* Projects must be labor intensive and cost effective in the creation of jobs.

* Can be carried out immediately so that either construction can begin or job placement are actually provided by January 1, 1984. Priority will be given to projects that can be completed in the shortest amount of time.

* Applicants have a well-organized, very specific implementation and completion schedule that is capable of producing measurable results in the provisions of jobs by calendar quarter. Completion of projects within twelve months from the start of the construction or the first job placement is preferable.

* Applicants must secure commitments from private businesses and industries to provide and preserve employment on a long-term basis.

* Leverage or match other resources to multiply the impacts on job creation.

San Francisco CDBG for Jobs Program Proposal

The Community Development Program is administered by the Mayor through the Office of Housing and Community Development. As soon as the U.S. Department of Housing and Urban Development (HUD) informed the City on the availability of an additional CDBG allocation under the Jobs Act, the Mayor's Office of Housing and Community Development began to furnish citizens with information on the amount of funds available, the range of eligible activities, and the objectives and guidelines for the selection of projects. A public hearing on needs was scheduled and advertised by individual notices, newspapers, and radio announcements. It was held on May 17, 1983 and was well attended.

Application forms for the special "CDBG for Jobs Program" were furnished to all interested entities and individuals. Technical assistance from OHCD staff has been available throughout the entire process.

More than 175 proposals were received with a total request in excess of $55 million dollars. Each of the proposals was reviewed against a set of guidelines which are reflective of the national objectives and priorities set forth under the Jobs Act as well as the provisions of the Housing and Community Development Act of 1974, as amended. The Mayor transmitted the "CDBG For Jobs Program Proposal" to the Board of Supervisors on June 3, 1983. Copies of the Proposal were mailed to all interested organizations and citizens. Public hearing on the Proposal was held by the joint Finance/Planning, Housing and Development Committee of the Board of Supervisors. The Board, after reviewing the Program Proposal and the the recommended amendments of its Committee, approved the "CDBG For Jobs Program Final Statement" on June 20, 1983.

There are four major activity categories set forth by HUD for the CDBG Jobs funds. The major categories are housing rehabilitation, public works and facilities, public services, and economic development. The following pages will present the allocations of CDBG Jobs funds to the individual projects by each of the activity categories. Statements of objectives and strategies are reiterated before the listings of projects and allocations are presented.

INCREASE AND PRESERVE AFFORDABLE HOUSING

One of the primary objectives of the Community Development Program is the provision of long-term affordable housing for low and moderate income persons. The City will continue its commitment to increase and preserve affordable housing opportunities for a wide range of types of households, in addition to maintaining and improving housing conditions. The City should also take innovative financing mechanisms to provide additional affordable housing.

These housing objectives and strategies will be met in the projects being recommended for funding through the CDBG for Jobs Program. The Home Improvement Loan Program will provide assistance to approximately 750 low and moderate income homeowners throughout the City and 24,000 weeks of construction employment. Other projects are mixed use buildings providing commercial space as well as housing for low and moderate income households. The projects will create immediate short-term as well as long-term employment. One project for example, will provide light industrial or manufacturing space, resulting in needed blue collar employment. In another project, the commercial space allows the creation of permanent jobs, as well as encouraging the establishment and expansion of small businesses.

HOUSING

	PROJECT ACTIVITY	ALLOCATION
(026)	ASIAN, Inc. ASIAN, Inc. Construction Specialist	$40,000
(063)	Chinese Community Housing Corporation Tower Hotel Basement Renovation Project	$197,600
(172)	Community Housing Rehabilitation Program Low Interest Rehabiltiation Loans	$350,000
(101)	Housing Conservation Institute/Farragut Site Faragut Park Manor	$90,000
(100)	Housing Development & Neigh. Preserv. Corp Housing Rehab. and Property Management	$50,000
(160)	Mission Housing Development Corporation 16th and Hoff Development	$500,000
	TOTAL	$1,227,600

IMPROVE NEIGHBORHOOD ENVIRONMENT - PUBLIC WORKS & FACILITIES

As a part of a comprehensive community development strategy, the City should carry out activities to improve the public environment and facilities. Such programs as rehabilitation of existing multi-purpose neighborhood facilities and improvements of public space and safety are measures to improve the living environment of the low and moderate income neighborhoods.

Projects recommended for fundings under the "CDBG For Jobs Program: will emphasize the hiring of unemployed San Francisco residents and the use of minority and women workers.

Priority has been given to labor intensive projects that directly create employment as well as increasing and maximizing employment opportunities. Neighborhood facility projects that are ready for implementation and provide lasting value to the community have been funded in this Program Proposal.

PUBLIC WORKS & FACILITIES

	PROJECT ACTIVITY	ALLOCATION
(012)	Bayview Hunters Point Multipurpose Senior Ctr Senior Center Expansion	$198,000
(155)	Chinatown Transportation Research & Impr. Pjt Stockton Street Tunnel Improvement	$210,000
(077)	Chinese American Bilingual School Rehabilitation of Childcare Facility	$73,000
(107)	Chinese for Affirmative Action Building Rehab Project	$100,000
(041)	Christian Welfare Society, Inc. Growth/Dev. Outdoor Apparatus for Handicapped Children	$40,000
(007)	Community Action for the Urban. Amer/Indian American Indian Center Renovation	$270,000
(113)	Companeros del Barrio, Inc. Family Day Care Homes renovation	$45,000
(104)	Ctr. for Southeast Asian Refugee Resettlement Refugee Center	$400,000
(098)	Donaldina Cameron House Rehabilitation	$40,000
(015)	Hastings Child Care Center, Inc. Child Care Center Relocation & Renovation	$142,000
(036)	Hunters Point Boys' Club Jobs Training and Rehabilitation of Facility	$30,000
(044)	Korean Community Service Center Center Rehabilitation	$25,000
(171)	Mission Language & Vocational School Building Rehabilitation	$62,000
(083)	North Beach Tenants Association Community Program and Job Development	$40,000
(060)	Ping Yuen Residents Improvement Association Renovation of Laundry Facilities	$100,000
(049)	Pride Foundation Acceptance House Renovations	$159,000
(011)	Richmond District Neighborhood Center, Inc. Exterior Rehabilitation	$160,000

PUBLIC WORKS & FACILITIES

	PROJECT ACTIVITY	ALLOCATION
(170)	S.F. Community College Skills Center Jedediah Smith Elementary School	$200,000
(167)	San Francisco Art Commission Mural Resource Center	$100,000
(016)	San Francisco Community College District Renovation/Enlargement:City College Children's Ctr.	$67,000
(139)	Telegraph Hill Neighborhood Center Daycare Facility Expansion	$197,000
(149)	The Multi-Service Center for Koreans Neighborhood Center Development	$148,000
(033)	Visitacion Valley Community Center, Inc. Code Rehabilitation of Existing Center	$60,000
(128)	YMCA of San Francisco Buchanan YMCA Rehabilitation of Word Processing Center	$12,000
(129)	YMCA of San Francisco Buchanan YMCA Rehab. of Childcare Area	$45,000
(162)	YMCA of San Francisco Repair of Central Branch Roof	$40,800
(125)	YMCA of San Francisco/360 - 18th Avenue Richmond YMCA Renovation and Rehabilitation	$24,400
(151)	Yook Yau Ji Ga Daycare Renovation of Kitchen & Bathrooms	$63,000
(109)	Young Women's Christian Association of S.F. Chinatown YWCA Roof Restoration	$75,000
	TOTAL	$3,126,200

IMPROVE NEIGHBORHOOD ENVIRONMENT - PUBLIC SERVICES

The provision of essential public services complement the improvement of public works and facilities in enhancing the livability of the low and moderate income neighborhoods.

The focus of the public services projects recommended for funding is the immediate creation of jobs, particularly for the long term unemployed, young people, women, and minorities. Projects that create permanent employment were given preference. Special consideration has been given to the provision of child care services, permitting parents, particularly women, to seek employment. Other public services such as job training for various age groups, health care and educational services are also recommended for fundings.

PUBLIC SERVICES

	PROJECT ACTIVITY	ALLOCATION
(112)	Asian Neighborhood Design, Inc. Jobs and Improvements Project (JIP)	$33,000
(057)	Association for Children's Rights & Services Wu Yee Resource/Referral - Parent Co-op	$20,000
(097)	Audrey L. Smith Developmental Center, Inc. Family Day Care Project/P.E.P.	$86,000
(014)	BTWCSC/Ella Hill Hutch Community Center Ella Hill Hutch Community Center Restoration	$80,000
(161)	CAHEED CAHEED Infant Day Care Program	$80,000
(086)	Careers Abound Jobs & Economic Development for Disabled Youth	$75,000
(148)	Chinatown American Cooks Training School Training program	$150,000
(004)	Chinese Newcomers Service Center Bilingual Job Preparation/Information Project	$27,700
(042)	Christian Welfare Society, Inc. Growth/Dev. Speech Stimulation Specialist	$50,000
(067)	Community United Against Violence Lesbian/Gay Service Project	$39,000
(020)	Cross Cultural Family Center Preschool Jobs and Daycare Services	$80,000
(178)	CUAV/Hospitality House Youth Employment and Training Program	$52,000
(080)	Episcopal Diocese of California Project J.O.B.	$100,000
(009)	Friends Outside in San Francisco Economic Services Project	$43,000
(091)	La Casa de las Madres Shelter Access Project	$40,000
(039)	Lyon-Martin Women's Health Services Health services	$80,000
(070)	Mayor's Criminal Justice Council Calles Youth Work Program	$100,000

PUBLIC SERVICES

	PROJECT ACTIVITY	ALLOCATION
(173)	Mayor's Office of Employment and Training Displaced Workers	$73,325
(175)	Mayor's Office of Employment and Training Employment Program for the Homeless	$191,600
(120)	Mission Childcare Consortium, Inc. Mission Child Development Project	$100,000
(111)	Mission Education Projects Tutorial and Cultural Awareness Program	$150,000
(081)	Mission Hiring Hall Special Jobs Project	$140,000
(103)	Mission Language and Vocational School, Inc. Jobs Generation Program	$306,000
(084)	Mission Recreation Project (CYO & Horizons) Mission Recreation/Community Services	$100,000
(153)	OMI Homeowners-Renters Improvement Assoc. Motivational Clerical Skills Training	$40,000
(131)	Operation Contact Youth Community Outreach/Patrol	$12,895
(005)	Private Industry Council of San Francisco San Francisco Youth Conservation Corps	$580,680
(140)	Recruitment & Training Program, Inc. (RTP) Building and Construction Trade	$40,000
(072)	Self-Help for the Elderly Self-Help Enterprise	$70,000
(018)	St. Patrick's Day Care Center Classroom Teachers' Aide/Trainee	$15,300
(010)	Young Community Developers, Inc. Project Bridge	$70,000
	TOTAL	$3,025,500

ECONOMIC DEVELOPMENT

INCREASE ECONOMIC DEVELOPMENT

To increase economic development, the City should implement programs that will expand or improve small or minority-owned businesses.

All of the "CDBG for Jobs" projects will increase employment opportunities, and activities funded under this category will, to the maximum extent, generate long-term employment opportunities. These economic development projects will provide training in marketable skills for the low income and unemployed. Another beneficial aspect of the funded economic development activities is the actual creation of light industrial jobs and "blue collar" jobs, both of which have been steadily diminishing in the City. These jobs will also provide immediate employment opportunities to low and moderate income persons.

CDBG monies will be used to leverage or in conjunction with other sources of funding and private dollars. The leveraging aspect has been an important criterion; scarce CDBG funds cannot provide all or the bulk of the funding. The economic development projects will also encourage the establishment and expansion of primarily minority small businesses and most importantly, will aid the development of permanent jobs for the unemployed.

ECONOMIC DEVELOPMENT

	PROJECT ACTIVITY	ALLOCATION
(024)	ASIAN, Inc. Contractors Procurement Assistance Project	$40,000
(025)	ASIAN, Inc. Small Business Assistance	$40,000
(027)	ASIAN, Inc. Mid-Rise Business Park	$300,000
(074)	City Celebration, Inc. Arts/Economic Development Project	$47,000
(141)	Horizons Unlimited of S.F., Inc. Cablevision Installers Training Project	$54,400
(135)	Morrisania West, Inc. Secondary Resource Recycling Center	$130,000
(075)	Real Alternatives Program (RAP) Four Times Four (4x4): A Work Incentive Project	$75,000
(166)	San Francisco Renaissance Entrepeneurism & Reducing Inner-City Unemployment	$128,300
	TOTAL	$814,700

GENERAL ADMINISTRATION

	PROJECT ACTIVITY	ALLOCATION
(001)	Community Design Center/University of Calif. Technical Assistance/Architectural, Planning, etc.	$150,000
	TOTAL	$150,000